

Office of Professional Responsibility

Madison County Jail Inspection 2024-003-440

September 24–26, 2024



U.S. Immigration
and Customs
Enforcement



U.S. Department of Homeland Security
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**Office of Detention Oversight
Special Review
2024-003-440**

**Enforcement and Removal Operations
ERO New Orleans Field Office**

**Madison County Jail
Canton, Mississippi**

September 24-26, 2024

**SPECIAL REVIEW
of the
MADISON COUNTY JAIL
Canton, Mississippi**

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FACILITY OVERVIEW

The U.S. Immigration and Customs Enforcement (ICE) Office of Professional Responsibility (OPR) Office of Detention Oversight (ODO) conducted a special review of the Madison County Jail (MCJ) in Canton, Mississippi, from September 24 to 26, 2024.¹ The facility opened in 1991 and is owned and operated by the Madison County Sheriff’s Office. The ICE Office of Enforcement and Removal Operations (ERO) began housing detainees at MCJ in 2018 under the oversight of ERO’s Field Office Director in New Orleans (ERO New Orleans). ICE is an authorized user of this facility under a United States Marshals Service Intergovernmental Agreement contract, which does not specify an ICE National Detention Standard (NDS), and ODO inspected to the NDS listed on the ERO Custody Management Division Authorized Facility List as of September 23, 2024. MCJ was inspected against the NDS 2019, and ODO’s assigned rating is for ERO’s informational purposes only.²

[REDACTED] A jail administrator handles daily facility operations and manages [REDACTED] support personnel. Summit Foods provides food services, Vital Care provides medical care, and Premier Services provides commissary services at the facility. The facility does not hold any accreditations from any outside entities.

Capacity and Population Statistics	Quantity
ICE Bed Capacity ³	[REDACTED]
Average ICE Population ⁴	[REDACTED]
Adult Male Population (as of September 24, 2024)	[REDACTED]
Adult Female Population (as of September 24, 2024)	[REDACTED]

During its last rated inspection, in Fiscal Year (FY) 2023, ODO found 72 deficiencies in the following areas: Environmental Health and Safety (52); Food Service (17); and Medical Care (3)

¹ This facility holds male and female detainees with low, medium-low, medium-high, and high security classification levels for periods less than 72 hours.

² Beginning in FY 2024, ERO Custody Management Division requested ODO inspect facilities against NDS 2019 that were previously inspected against NDS 2000.

³ Data Source: ERO Custody Management Division Authorized Facility List as of September 23, 2024.

⁴ *Ibid.*

SPECIAL REVIEW PROCESS

ODO conducts oversight inspections of ICE detention facilities with an average daily population (ADP) of 10 or more, and where detainees are housed for over 72 hours, to assess compliance with ICE national detention standards. While these inspections focus on facility compliance with detention standards that directly affect detainee life, health, safety, and/or well-being, in FY 2024 ODO added additional standards to the scope of each full inspection to ensure ODO inspects every standard at each facility at least once every other year.⁵

ODO identifies violations of ICE detention standards, ICE policies, or operational procedures, as “deficiencies.” ODO highlights instances when the facility resolves deficiencies prior to completion of the ODO inspection. Where applicable, these corrective actions are annotated with “C” under the *Special Review Findings* section of this report.

In FY 2022, ODO began conducting special reviews of under 72-hour ICE detention facilities with an ADP of 1 or more detainees and over 72-hour ICE detention facilities with an ADP of 1 to 9 detainees. Additionally, ODO began conducting unannounced inspections of ICE detention facilities, regardless of ADP of detainees, as well as reviews of ICE special/emerging detention facilities/programs. As such, these facility inspections will result in an ODO Inspection Compliance Rating; however, for facilities that are not contractually obligated to an ICE NDS, those ratings will be for ERO’s informational purposes. ODO will conduct a complete review of several core standards, in accordance with the facility’s contractually required ICE NDS or in accordance with the ICE NDS listed in the current ERO Custody Management Division Authorized Facility List for facilities that are not contractually obligated to an ICE NDS, which may include but are not limited to Medical Care/Health Care, Medical Care (Women)/Health Care (Females), Significant Self-harm and Suicide Prevention and Intervention, Hunger Strikes, Food Service, Environmental Health and Safety, Special Management Units (SMU) or Hold Rooms (if the facility does not have an SMU), Use of Force and Restraints/Use of Physical Control Measures, and Sexual Abuse and Assault Prevention and Intervention.

Upon completion of each special review or unannounced inspection, ODO conducts a closeout briefing with facility and local ERO officials to discuss preliminary findings. A summary of these findings is shared with ERO management officials. Thereafter, ODO provides ICE leadership with a final compliance inspection report to: (i) assist ERO in developing and initiating uniform corrective action plans (UCAPs); and (ii) provide senior executives with an independent assessment of facility operations. ODO’s findings inform ICE executive management in their decision-making to better allocate resources across the agency’s entire detention inventory.

Due to MCJ’s end-of-year closeout deadlines and staffing obligations, ODO did not conduct an on-site inspection of this facility but did conduct a remote inspection. During this remote inspection, ODO interviewed facility and ERO field office staff, reviewed files and detention records, and assessed compliance for at least 90 percent or more of the ICE NDS reviewed.

⁵ ODO reviews the facility’s compliance with selected standards in their entirety.

FINDINGS BY NATIONAL DETENTION STANDARDS 2019 MAJOR CATEGORIES

NDS 2019 Standards Inspected ^{6,7,8}	Deficiencies
Part 1 - Safety	
Environmental Health and Safety	0
Sub-Total	0
Part 2 - Security	
Use of Force and Restraints	0
Special Management Units	0
Sexual Abuse and Assault Prevention and Intervention	2
Sub-Total	2
Part 4 - Care	
Food Service	0
Hunger Strikes	1
Medical Care	1
Personal Hygiene	0
Significant Self-Harm and Suicide Prevention and Intervention	0
Sub-Total	2
Part 6 - Justice	
Detainee Handbook	1
Sub-Total	1
Total Deficiencies	5

⁶ For greater detail on ODO's findings, see the *Special Review Findings* section of this report.

⁷ Beginning in FY 2024, ODO instituted a process of rotating all standards every other year. As a result, some standards may not be present in all inspections.

⁸ During a special review, ODO will review a facility's compliance with at least 10 individual standards.

DETAINEE RELATIONS

The facility's ICE detainee population count was zero during the inspection; therefore, ODO did not conduct any detainee interviews. Despite the facility housing no detainees during the inspection, the facility maintains an active contract to house ICE detainees and had an ADP of 4 ICE detainees for FY 2023, meeting the ODO requirement for special reviews.

SPECIAL REVIEW FINDINGS

SECURITY

SEXUAL ABUSE AND ASSAULT PREVENTION AND INTERVENTION (SAAPI)

ODO reviewed the facility's SAAPI policy and found no written procedures for the coordination of internal administrative investigations with ICE OPR (**Deficiency SAAPI-11**⁹).

ODO reviewed the facility's SAAPI policy and found no written procedures addressing the facility's requirement for cooperating with ERO New Orleans audits in monitoring compliance with the standard (**Deficiency SAAPI-13**¹⁰).

CARE

HUNGER STRIKES (HS)

ODO reviewed the training records of [REDACTED] medical staff and [REDACTED] facility staff, and found in [REDACTED] out of [REDACTED] records, no initial nor annual hunger strike training completed by any of the staff (**Deficiency HS-1**¹¹).

MEDICAL CARE (MC)

ODO reviewed [REDACTED] detainee medical records and found in [REDACTED] out of [REDACTED] records, the facility placed new arrival detainees in the general population housing without first completing tuberculosis

⁹ "This policy must mandate zero tolerance toward all forms of sexual abuse and assault, outline the facility's approach to preventing, detecting, and responding to such conduct, and include, at a minimum: ...

5. Procedures for investigation and discipline of assailants, including: ...

c. Procedures for coordination of internal administrative investigations with the assigned criminal investigative entity to ensure non-interference with criminal investigations, as well as coordination with the ICE Office of Professional Responsibility."

See ICE NDS 2019, Standard, Sexual Abuse and Assault Prevention and Intervention, Section (II)(A)(5)(c).

¹⁰ "This policy must mandate zero tolerance toward all forms of sexual abuse and assault, outline the facility's approach to preventing, detecting, and responding to such conduct, and include, at a minimum: ...

7. The facility's requirement to cooperate with all ICE/ERO audits and monitoring of facility compliance with sexual abuse and assault policies and standards."

See ICE NDS 2019, Standard, Sexual Abuse and Assault Prevention and Intervention, Section (II)(A)(7).

¹¹ "All staff shall be trained initially and annually thereafter to recognize the signs of a hunger strike, and to implement the procedures for referral for medical assessment and for management of a detainee on a hunger strike." See ICE NDS 2019, Standard, Hunger Strikes, Section (II)(A).

screenings (**Deficiency MC-18**¹²). **This is a priority component.**

JUSTICE

DETAINEE HANDBOOK (DH)

ODO interviewed a facility lieutenant and found the facility did not have a procedure to document a detainee’s receipt for the ICE National Detainee Handbook nor facility handbook (**Deficiency DH-9**¹³). **This is a priority component.**

CONCLUSION

During this special review, ODO assessed the facility’s compliance with 10 standards under NDS 2019 and found the facility in compliance with 6 of those standards. ODO found five deficiencies in the remaining four standards. Since MCJ’s last special review in August 2023, the facility has improved; however, this was ODO’s first special review of MCJ against NDS 2019. MCJ went from 3 deficient standards and 72 deficiencies in August 2023 under NDS 2000 to 4 deficient standards and 5 deficiencies during this most recent special review, which includes 2 priority component deficiencies for DH and HS. MCJ completed its UCAP for its last inspection in August 2023; however, because there was a change to the NDS inspected, ODO did not assess the effect that UCAP had on this inspection. ODO recommends ERO New Orleans work with the facility to resolve any deficiencies that remain outstanding in accordance with contractual obligations.

Compliance Inspection Results Compared	FY 2023 Special Review (NDS 2000/ NDS 2019)	FY 2024 Special Review (NDS 2019)
Standards Reviewed	10	10
Deficient Standards	3	4
Overall Number of Deficiencies	72	5
Priority Component Deficiencies	8	2
Repeat Deficiencies	N/A	0
Areas Of Concern	0	0
Corrective Actions	0	0
Facility Rating	Failure	Good

¹² “All new arrivals shall receive tuberculosis (TB) screening in accordance with the most current Centers for Disease Control and Prevention (CDC) guidelines, including, but not limited to, CDC Guidelines for Correctional Facilities, prior to being placed in general population.” See ICE NDS 2019, Standard, Medical Care, Section (II)(D)(1).

¹³ “The facility will document and maintain a detainee acknowledgement of receipt of the ICE National Detainee Handbook and facility handbook.” See ICE NDS 2019, Standard, Detainee Handbook, Section (II)(F).



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