

#### U.S. Department of Homeland Security

U.S. Immigration and Customs Enforcement Office of Professional Responsibility ICE Inspections Washington, DC 20536-5501

# Office of Detention Oversight Unannounced Follow-Up Compliance Inspection 2024-005-407

Enforcement and Removal Operations ERO Harlingen Field Office

Webb County Detention Center (WCDC)
Laredo, Texas

July 30-August 1, 2024

## UNANNOUNCED FOLLOW-UP COMPLIANCE INSPECTION of the

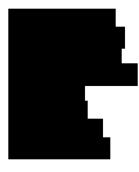
#### WEBB COUNTY DETENTION CENTER (WCDC)

Laredo, Texas

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## UNANNOUNCED FOLLOW-UP COMPLIANCE INSPECTION TEAM MEMBERS



Team Lead	ODO
Senior Inspections and Compliance Specialist	ODO
Senior Inspections and Compliance Specialist	ODO
Inspections and Compliance Specialist	ODO
Contractor	Creative Corrections

#### FACILITY OVERVIEW

The U.S. Immigration and Customs Enforcement (ICE) Office of Professional Responsibility (OPR) Office of Detention Oversight (ODO) conducted an unannounced follow-up compliance inspection of the Webb County Detention Center (WCDC) in Laredo, Texas, from July 30 to August 1, 2024. This inspection focused on the standards found deficient during ODO's last inspection of WCDC from February 6 to 8, 2024. The facility opened in 1998 and is owned and operated by CoreCivic. The ICE Office of Enforcement and Removal Operations (ERO) began housing detainees at WCDC in 2018 under the oversight of ERO's Field Office Director in Harlingen (ERO Harlingen). The facility operates under the Performance-Based National Detention Standards (PBNDS) 2011 (Revised 2016).

A warden handles daily facility operations and manages support personnel. Trinity Services provides food services and CoreCivic provides medical care and commissary services at the facility. The facility was accredited by the American Correctional Association in January 2023 and the National Commission on Correctional Health Care in November 2021. In June 2022 WCDC was audited for the Department of Homeland Security (DHS) Prison Rape Elimination Act (PREA) and was DHS PREA certified.

Capacity and Population Statistics	Quantity	
ICE Bed Capacity. <sup>2</sup>		
Average ICE Population. <sup>3</sup>		
Adult Male Population (as of July 30, 2024)		
Adult Female Population (as of July 30, 2024)		_

During its last rated inspection, in Fiscal Year (FY) 2024, ODO found 6 deficiencies in the following areas: Detainee Transfers (1); Special Management Units (3); and Staff-Detainee Communication (2).

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<sup>&</sup>lt;sup>1</sup> This facility holds male and female detainees with low, medium, medium-high, and high security classification levels for periods greater than 72 hours.

<sup>&</sup>lt;sup>2</sup> Data Source: ERO Custody Management Division Authorized Facility List as of July 29, 2024.

<sup>3</sup> Thid

## UNANNOUNCED FOLLOW-UP COMPLIANCE INSPECTION PROCESS

ODO conducts oversight inspections of ICE detention facilities with an average daily population (ADP) of 10 or more detainees, and where detainees are housed for longer than 72 hours, to assess compliance with ICE National Detention Standards. While these inspections focus on facility compliance with detention standards that directly affect detainee life, health, safety, and/or well-being, in FY 2024 ODO added additional standards to the scope of each full inspection to ensure ODO inspects every standard at each facility at least once every other year. In FY 2021, to meet congressional requirements, ODO began conducting follow-up inspections at all over 72-hour ICE detention facilities with an ADP of 10 or more detainees that ODO conducted a full inspection of earlier in the FY.<sup>4</sup>

While follow-up inspections are intended to focus on previously identified deficiencies, ODO will conduct a complete review of several core standards, which may include but are not limited to Medical Care, Hunger Strikes, Suicide Prevention, Food Service, Environmental Health and Safety, Emergency Plans, Use of Force and Restraints/Use of Physical Control Measures and Restraints, Admission and Release, Classification, and Funds and Personal Property. ODO may decide to conduct a second full inspection of a facility in the same FY based on additional information obtained prior to ODO's arrival on-site. Factors ODO will consider when deciding to conduct a second full inspection will include the total number of deficiencies cited during the first inspection, the number of deficient standards found during the first inspection, the completion status of the first inspection's uniform corrective action plan (UCAP), and other information ODO obtains from internal and external sources ahead of the follow-up compliance inspection. Conditions found during the inspection may also lead ODO to assess new areas and identify new deficiencies or areas of concern should facility practices run contrary to ICE standards. Any areas found non-compliant during both inspections are annotated as "Repeat Deficiencies" in this report.

In FY 2022, ODO began conducting unannounced inspections of ICE detention facilities, ensuring each facility subject to biannual inspections receives an unannounced inspection at least once every 3 years. Upon completion of each special review or unannounced inspection, ODO conducts a closeout briefing with facility and local ERO officials to discuss preliminary findings. A summary of these findings is shared with ERO management officials. Thereafter, ODO provides ICE leadership with a final compliance inspection report to: (i) assist ERO in developing and initiating UCAPs; and (ii) provide senior executives with an independent assessment of facility operations. ODO's findings inform ICE executive management in their decision-making to better allocate resources across the agency's entire detention inventory.

<sup>&</sup>lt;sup>4</sup> ODO reviews the facility's compliance with selected standards in their entirety.

## FINDINGS BY PERFORMANCE-BASED NATIONAL DETENTION STANDARDS 2011 (REVISED 2016) MAJOR CATEGORIES

PBNDS 2011 (Revised 2016) Standards Inspected. <sup>5,6,7</sup>	Deficiencies
Part 1 - Safety	
Emergency Plans	0
Environmental Health and Safety	1
Sub-Total	1
Part 2 - Security	
Admission and Release	0
Custody Classification System	0
Facility Security and Control	0
Funds and Personal Property	0
Special Management Units	0
Staff-Detainee Communication	1
Use of Force and Restraints	0
Sub-Total	1
Part 4 - Care	
Food Service	2
Hunger Strikes	0
Medical Care	0
Medical Care (Women)	0
Significant Self-harm and Suicide Prevention and Intervention	0
Sub-Total	2
Part 5 - Activities	
Recreation	0
Telephone Access	0
Sub-Total	0
Part 6 - Justice	
Grievance System	0
Sub-Total	0
Part 7 - Administration and Management	
Detainee Transfers	0
Sub-Total	0
Total Deficiencies	4

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<sup>&</sup>lt;sup>5</sup> For greater detail on ODO's findings, see the *Unannounced Follow-Up Compliance Inspection Findings* section of this report.

<sup>&</sup>lt;sup>6</sup> Beginning in FY 2024, ODO instituted a process of rotating all standards every other year. As a result, some standards may not be present in all inspections.

<sup>&</sup>lt;sup>7</sup> During an unannounced inspection, ODO will review a facility's compliance with at least 10 individual standards; however, unannounced full inspections will include a review of the same standards as announced full inspections.

#### **DETAINEE RELATIONS**

ODO interviewed 15 detainees, who each voluntarily agreed to participate. None of the detainees made allegations of discrimination, mistreatment, or abuse. All 15 detainees interviewed reported satisfaction with the facility services.

## UNANNOUNCED FOLLOW-UP COMPLIANCE INSPECTION FINDINGS

#### **SAFETY**

#### **ENVIRONMENTAL HEALTH AND SAFETY (EHS)**

ODO toured the facility chemical storage areas and found no current inventory for 1 quart of tileand-grout cleaner in the Post 2 chemical closet (**Deficiency EHS-39**8).

#### **SECURITY**

#### STAFF-DETAINEE COMMUNICATION (SDC)

ODO reviewed the ERO Harlingen electronic detainee request logs and found in 136 out of 900 entries, ERO Harlingen responded 4 to 11 business days after receipt of a request (**Deficiency SDC-17**.). This is a repeat deficiency.

#### **CARE**

#### **FOOD SERVICE (FS)**

ODO observed food the FS department placed in their industrial walk-in refrigerator and found scrambled eggs had a temperature of 74 Fahrenheit degrees after 4 hours in the refrigerator (**Deficiency FS-142**<sup>10</sup>).

ODO toured the facilities kitchen and observed (9) 6-inch pans and 27 large-food containers stacked together on a drying rack without space between each item for air-drying (**Deficiency FS-374**.<sup>11</sup>).

<sup>&</sup>lt;sup>8</sup> "Every area shall maintain a current inventory of the hazardous substances (e.g., flammable, toxic or caustic) used and stored there." *See* ICE PBNDS 2011 (Revised 2016), Standard, Environmental Health and Safety, Section (V)(B)(3).

<sup>&</sup>lt;sup>9</sup> "In Facilities without ICE/ERO Onsite Presence: Each Detainee request shall be forwarded to the ICE/ERO office of jurisdiction within two business days and answered as soon as practicable, in person or in writing, but no later than within three business days of receipt." *See* ICE PBNDS 2011 (Revised 2016), Standard, Staff-Detainee Communication, Section (V)(B)(1)(b).

<sup>&</sup>lt;sup>10</sup> "Potentially hazardous food must be cooled from 140 to 70 F degrees within two hours of cooking, and from 70 to 41 F degrees or below within four hours." *See* ICE PBNDS 2011 (Revised 2016), Standard, Food Service, Section (V)(F)(3).

<sup>11 &</sup>quot;The following temperatures must be maintained for hot-water sanitizing: ...

#### CONCLUSION

During this inspection, ODO assessed the facility's compliance with 18 standards under PBNDS 2011 (Revised 2016) and found the facility in compliance with 15 of those standards. ODO found four deficiencies in the remaining three standards. Since WCDC's last rated inspection in February 2024, the facility's compliance with PBNDS 2011 (Revised 2016) has trended slightly upward. WCDC went from 3 deficient standards and 6 deficiencies in February 2024, to 3 deficient standards and 4 deficiencies, of which 1 was a repeat deficiency. ODO did not receive a completed UCAP for the full inspection in February 2024, which likely contributed to the 1 repeat deficiency in the SDC standard. ODO recommends ERO Harlingen continue to work with the facility to resolve the deficiencies in accordance with contractual obligations.

Compliance Inspection Results Compared	FY 2024 Full Inspection (PBNDS 2011) (Revised 2016)	FY 2024 Follow-Up Inspection (PBNDS 2011) (Revised 2016)
Standards Reviewed	29	18
Deficient Standards	3	3
Overall Number of Deficiencies	6	4
Priority Component Deficiencies	1	0
Repeat Deficiencies	4	1
Areas Of Concern	0	0
Corrective Actions	0	0
Facility Rating	Acceptable/Adequate	N/A

See ICE PBNDS 2011 (Revised 2016), Standard, Food Service, Section (V)(J)(7)(g)(3)(d)(ii).

Air-dry all equipment and utensils after sanitizing, by means of drain boards, mobile dish tables and/or carts."