

OCT 1 2007

MEMORANDUM FOR: All Special Agents in Charge and Field Office Directors

FROM: Marcy M. Forman /// //

Director

Office of Investigations

John P. Torres

Director

Office of Detention and Removal Operations

SUBJECT: DRO/OI Protocols and Handling Unaccompanied Alien Children

On August 20, 2007, the Office of Investigations (OI) and Office of Detention and Removal Operations (DRO) jointly issued protocols providing national guidance to DRO Field Office Directors (FODs) and OI Special Agents in Charge (SACs) regarding a myriad of issues. The protocols did not specifically address the handling of unaccompanied alien children. Section 462 in Title IV of the Homeland Security Act defines the term "unaccompanied alien child" to mean a child who "(A) has no lawful immigration status in the United States; (B) has not attained 18 years of age; and (C) with respect to whom- (i) there is no parent or legal guardian in the United States; or (ii) no parent or legal guardian in the United States is available to provide care and physical custody."

While the apprehension and arrest of alien juveniles rests with U.S. Immigration and Customs Enforcement (ICE), DRO, and U.S. Customs and Border Protection (CBP), the responsibility for detaining and placement of unaccompanied alien children rests with the Office of Refugee Resettlement (ORR) within the Department of Health and Human Services. ORR has limited facilities to house children and has not yet developed a transport infrastructure. DRO Field Office Juvenile Coordinators (FOJCs) are responsible for coordinating the actual placement of juveniles with ORR. Both OI and DRO face formidable challenges and liability attempting to secure juveniles until ORR can find placements.

On September 10, 2007, DRO issued guidance to the FODs instructing them to support OI when a juvenile alien has been arrested and processed for immigration proceedings. DRO supervisors were instructed to have FOJCs immediately respond when OI makes notification that an alien juvenile has been arrested and processed for removal proceedings. FOJCs are then responsible for obtaining and facilitating the placement of an alien juvenile to the appropriate ORR shelter or facility. FOJCs will make all required travel and/or transportation arrangements to facilitate the juvenile's temporary transfer into DRO custody pending final ORR placement.

DRO will provide priority attention to unaccompanied alien children, including placement to an ORR-approved facility within 72 hours locally, and within 5 days outside of the local area of responsibility (AOR).

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Juveniles with criminal adjudications who are identified as "accompanied" will be placed in an approved ICE secure juvenile facility. If a juvenile has been convicted as an adult, FOJCs are to provide the detaining facility and DRO office with complete information regarding the conviction(s) and prior to, or as soon as possible following, the placement of the alien in an ICE facility. FOJCs will also assist with mandatory reunification efforts of any releasable alien juvenile to a family member or legal guardian per applicable provisions of 8 CFR § 236.3.

SACs will administratively process all unaccompanied juveniles prior to transfer to DRO custody. To facilitate this transfer, the current contact list for FOJCs is attached. The FOJCs may be unable to respond to simultaneous calls within their AOR. Therefore, SACs will meet with FODs to identify and remedy transportation deficiencies within their AOR and will jointly identify solutions using the coordination, de-confliction, transportation, and conflict resolution portions of the DRO/OI protocols.

OI and DRO will continue to work with CBP and ORR on a long-term solution of handling unaccompanied children and will issue further guidance as appropriate.

Detention and Removal Operations Juvenile Coordinator Contact List - Sept 2007

| ANCHORAGE ATLANTA BALTIMORE BA | ing Address | Mailing | Fax Number | SDDO | Cell Phone | hone Ext | ary FOJC Name lack-Up FOJC Nam Desk Phone | Field Office |
|--|--|--|-------------------|-------------------|------------|----------------|---|-----------------|
| ## A1D-962 ## A10-962 | b)(6); (b)(7)(c) Anchorage, | $(b)(6); (b)(7)(c)^{b)(6);}$ | 907-27 (b) (7)(E) | (b)(6); (b)(7)(c) | | (b)(6); (b)(7) | (6): (b)(7)(c)(907) 27(b)(6) | ANCHORAGE |
| BALTIMORE 410-962 440-962 443-463 410-962 440-963 410-967 410-962 440-963 440-963 410-963 410-968 410 | (a))(6); (b)(7)(c) Atlanta, GA | (b)(6); (b)(7)(c))(6 | 404-33 | | | | 404-925 | ATLANTA |
| ## ## ## ## ## ## ## ## ## ## ## ## ## | (b)(6); (b)(7)(c) Baltimore, | (b)(6); (b)(7)(c) (b)(| | | | | | |
| BOSTON-CT,VT,ME | ryland 21201 | Marylan | 410-962 | | 443-463- | | 410-962 | BALTIMORE |
| BUFFALO BUFFALO T16-551 T16 | d 21801 | (b)(6); (b)(7)(c) Salisbury, Maryland 21(| 410-548 | - | 443-463- | | 410-548 | |
| BUFFALO 716-551 716-555 716-557 716-5 |)(6); (b)(7)(c) Hartford, CT | (b)(6); (b)(7)(c) (b)(6); (08103 | 860-240 | 0 | 860-250 | | 860-240 | POSTON-CT,VT,ME |
| CHICAGO CLEVELAND CLEVELAND CLEVELAND CLEVELAND DALLAS DENVER DENVER DETROIT EL PASO HARLINGEN HOUSTON CLEVELAND CLEVELAND CLEVELAND T16-551 312-347 312-296 312-347 312-296 312-347 312-296 312-347 312-366 312-347 312-367 312-347 312-367 312-347 312-367 312-347 312-368 313-368 313-220 313-568 313-220 | ing,(b)(6): (b)(7)(c)Boston, MA | JKF Federal Building, <mark>le</mark> 02203 | 617-565 | | | | | BOSTON-MA,RI,NH |
| CHICAGO 312-347 313-347 313-3 | (C)Buffaio, NY 14202 | (b)(6); (b)(7)(c) | | | 716-583- | | | BUFFALO |
| CHICAGO 312-347 312-907- 614-469 614-332- 614-465 216-535 216-214- 216-706 44199 DALLAS 214-905 214-905 214-437- 214-905 214-437- 214-905 214-437- 214-905 214-437- 214-905 214-437- 214-905 214-437- 214-905 303-371 303-472- 303-361 DENVER DENVER 303-371 303-472- 303-361 DETROIT 313-568 313-220- 313-568 | Chicago, IL 60605 | (b)(6): (b)(7)(c) | | - | | | | 01110400 |
| DALLAS 216-535 216-214- 216-706 44199 214-905 214-905 214-437- 214-905 214-905 214-437- 214-905 214-905 214-437- 214-905 214-905 214-437- 214-905 213-216 214-905 214-905 214-905 214-905 214-905 213-216 214-905 214-905 214-905 214-905 214-905 214-905 213-216 214-905 21 | C Dilleago, IL 00003 | (b)(b), (b)(r)(c) | | | | | 312-347 | CHICAGO |
| DALLAS 214-905 214-437- 214-905 214-905 214-437- 214-905 214-905 214-905 214-437- 203-361 203-36 |)(6); (b)(7)(c)Cleveland, Ol- | (b)(6); (b)(7)(c) | | | | | | CLEVELAND |
| DENVER DENVER DENVER 303-371 303-472- 303-361 303-371 303-472- 303-361 303-371 303-472- 303-361 303-371 303-472- 303-361 303-361 303-371 303-472- 303-361 303-361 303-371 303-472- 303-361 303-36 | | 44199 | 410 100 | - | 216-214- | | | |
| DENVER 303-371 303-472- 303-361 303-371 303-472- 303-361 303-371 303-472- 303-361 303-361 303-371 303-472- 303-361 303-361 303-371 303-472- 303-361 3 | Dallas, TX | (D)(6); (D)(7)(C) 75247 | | - | | | | DALLAS |
| DENVER 303-371 303-472- 303-361 DETROIT DETROIT 313-568 313-220- 313-568 313-225- 315-225 315 | Denver, CO 80239 | | | | 303-472- | | 303-371 | |
| DETROIT 313-568 313-220- 313-568 313-225 313-225 313-225 313-225 313-225 313-225 313-225 313-225 313-225 313-225 313-225 325-225 | Aurora, CO 80010 | (b)(6); (b)(7)(c) | | | 303-472- | | | DENVER |
| ## Standard | | (b)(6): (b)(7)(c) | 303-361 | - | | | | |
| EL PASO 915-278 915-225 915-727 915-225 915-727 915-225 HARLINGEN 956-389 956-389 915-535 HOUSTON 281-774 281-774 832-435- 281-774 832-435- 281-774 832-435- 281-774 832-435- 281-774 832-435- 281-774 816-891 816-891 816-891 816-891 816-891 816-891 816-891 816-891 816-891 816-891 LOS ANGELES MIAMI MIAMI 915-225 (b)(6); (b)(7)(6) (b)(7)(6) (b)(7)(6) (c)(7)(6) (c)(7)(6) (d)(6); (b)(7)(6) (d)(7)(6) (d)(8)(7)(6) (d)(8)(8)(7)(6) (d)(8)(8)(7)(6) (d)(8)(8)(7)(6) (d)(8)(8)(8)(8) (d)(8)(8)(8) (d)(8)(8)(| olt, MI 48207 | Detroit, N | 313,565 | | 313-220- | | | DETROIT |
| HARLINGEN HARLINGEN 915- 225 956-389 956-389 956-389 915-535- HOUSTON 281-774- 281-774- 832-435- 281-774 832-435- 281-774 832-435- 281-774 832-435- 281-774 816-891- (816) 564 816-891 816-891- 816- | El Paso, TX 79925 | (b)(6); (b)(7)(c) | | | 915-892- | | | EL BASO |
| HOUSTON 281-774 832-435- 281-774 832-435- 281-774 832-435- 281-774 832-435- 281-774 832-435- 281-774 832-435- 281-774 816-891 816 | | | 915-225 | | | | | EL PAGO |
| HOUSTON 281-774 281-774 832-435- 832-435- 281-774 832-435- 281-774 832-435- 281-774 832-435- 281-774 832-435- 281-774 832-435- 281-774 832-435- 281-774 832-435- 816-891 816- | arlingen, TX 78552 | (b)(6), (b)(7)(c) larling | 956-389 | | | | | HARLINGEN |
| RANSAS 281-774 832-435- 281-774 816-891 (B16) 564 | | (L)(C) (L)(T)(-) | | - | | | | - |
| KANSAS 816-891 816-891 816-891 816-891 816-891 816-891 816-891 816-891 816-891 816-891 816-891 816-891 816-891 816-891 816-891 64153 714-836 714-836 714-836 714-836 714-836 714-836 714-836 714-836 305-400 305-762 786-299- 305-762 Avenue Miami, F | uston, TX 77060 | (D)(6); (D)(7)(C) Houston | | - | | | | HOUSTON |
| 816-891 816) 564 816-891 64153 (b)(6); (b)(7) LOS ANGELES 714-836 213-216- 714-836 (b)(6); (b)(7) MIAMI 305-400- 305-986- 305-530 (b)(6); (b)(7)(6) 305-762- 786-299- 305-762 Avenue Miami, F | Kansas City, MO | (b)(6); (b)(7)(c) | | | (816) 564 | | | KANSAS |
| MIAMI 213-216- 714-836 | and the second state of th | 64153 | | | 816) 564- | | | NANOAO |
| MIAMI 305-400- 305-986- 305-530 (b)(6); (b)(7)(c) 305-762- 786-299- 305-762 Avenue, Miami, F | Santa Ana, CA 92701 | (b)(6); (b)(7)(c) s | | | | | | LOS ANGELES |
| 305-762- 786-299- 305-762 Avenue, Miami, F | 'b)(6): (b)(7)(c) | (L)(C), (L)(7)(-) [b)(6): | | - | | | | |
| 000 / 02 | 33130 | Avenue Miami El 331 | | - | | | | MIAMI |
| | Memphis, TN | (b)(6); (b)(7)(c) | | | 901-508- | | 901-333- | MEMPHIS |
| 901-333- 901-553-3 901-544 38122 | , . | / | 901-544 | | | | | |
| NEWARK POTO-035 | US | (b)(b); (b)(7)(c) Routes 1 & 9 South, Ne | | 9 | | | | NEWARK |

| Field Office | Primary FOJC Name Jack-Up FOJC Nam | Desk Phone | Ext# | Cell Phone | SDDO | Fax Number | Mailing Address |
|-----------------|------------------------------------|--------------------|------------------|----------------------|-------------------|-------------------------------|---|
| NEW YORK | | 212-620 212-264 | (D)(6); (D)(7)(0 | 646-358- 347-582- | (b)(6); (b)(7)(c) | 212-620 (b) (7)(E) 212-264 | 26 Federal Plaza (b)(6); (b)(7)(c) _{NY.} NY 10278 |
| | | 225-298 | | 225-806- | | 225-298 | (b)(6); (b)(7)(c) Baton Rouge, |
| NOL (BP) | | 251-660 | | 251-490- | | | LA 70816 |
| NEW ORLEANS | | 504-599 | | 504-329 | | 504-589 | (b)(6); (b)(7)(c) (b)(7)(c) New Orleans, |
| NEW ORLEANS | | 504-599 | | 504-329- | | 504-589 | LA 70113 (b)(6), (b)(7)(C) Omaha, NE 68110 |
| OMAHA | | 402-536 402-536 | | 402-981- | | 402-536 402-536 | Omana, NE 98110 |
| | | 610-374 | | 610-587- | | 610-374 | (b)(6), (b)(7)(c) Leesport, PA |
| PHILADELPHIA | | 610-374 | | 610-587- | | 610-374 | 19533 |
| PITTSBURGH | | 412-432 | | 412-475- | | 412-432 | (b)(6), (b)(7)(c))(6), (b)(7)(c) Pittsburgh, PA |
| PITTOBORGI | | 412-432 | | 412-475- | | 000 070 (5) (7) | 15203 |
| PHOENIX | | 602-379 602-379 | - | 602-723- | | 602-379-(b) (7)(E | (b)(6); (b)(7)(c) Phaenix, AZ 85004 |
| | | 503-326 | | 503-849- | | 503-326 | (b)(6); (b)(7)(c)Portland, OR 97209 |
| PORTLAND | | 503-326 | | 503 849 | | 503-326 | (5)(5); (5)(1)(6) |
| | | 801-313 | | 801-502- | | 801-265 | (b)(6); (b)(7)(c) (b)(7)(c). Salt Lake City. |
| SALT LAKE CITY | | | | | | | UT 84123 |
| 3AET DAKE OFF | | 406-495 | | 406-431- | | 406-495 | Helena, MT 49602 |
| | | 210-967 | | 210-889- | | 210-967 | 0)(6); (b)(7)(c) San Antonio, TX |
| SAN ANTONIO | | 210-967 | | 210-889- | | 210-967 | 78239 |
| SAN DIEGO | | 619-557 | | 619-247- | | 619-557 | (b)(6); (b)(7)(c) ³⁾⁽⁶⁾ , (b)(7)(c) San Diego, |
| OAN DIEGO | | 619-727 415-844 | | 619-520- 415-850- | | 619-557 | CA 92101 |
| SAN FRANCISCO | | 415-844 | | 415-850- | | 415-844 | b)(6); (b)(7)(6) an Francisco, CA 94111 |
| | | 787-706 | 281 | 787-310- | | 787-706 | |
| SAN JUAN | | 787-706 | 317 | 787-528- | | 787-706 | |
| | | 253-779 | | 206-786- | | | (b)(6); (b)(7)(c) , Seattle, WA 98168 |
| SEATTLE | | 206-835 | | 206-793- | | | |
| | | 402.536 | | 402.981. | | 402.536 (b) (7)(E | (b)(6); (b)(7)(c)Sloux Falls, SD 57103 |
| ST. PAUL | | 952-853 | | 612-290- | | 952-853 | (b)(6); (b)(7)(c) (b)(7)(c) significant (b)(7)(c) (b)(7)(c) (c) (c) (c) (c) (c) (c) (c) (c) (c) |
| | | 813-637 | | 813-781- | | 813-637 | 55425 (b)(6); (b)(7)(c) Tampa, FL 33607 |
| TAMPA | | 813-637 | | 941-737- | | 013-037 | i dilipa, PL 33007 |
| MACHINICTON: | | 703-285 | | 202-345- | | 703-285 | (b)(6): (b)(7)(e) Fairfax, VA 22031 |
| WASHINGTON | | 703-285 | | 202-345- | | 703-285 | |
| | | 202-732 | | 202-345- | | 202-732 | (b)(6); (b)(7)(c)(b)(6); (b)(7)(c)(b)(d)(d)(b)(d)(d)(d)(d)(d)(d)(d)(d)(d)(d)(d)(d)(d) |
| HQ/DRO/Nat'l JC | | 202-732 | | 202-359- | | 202-732 | 20538 |
| | | 202-732 | | 202-345- | J | 202-732 | |