


AUG 19 2005



**U.S. Immigration
and Customs
Enforcement**

MEMORANDUM FOR: Special Agents in Charge

FROM: Marcy M. Forman 
Director
Office of Investigations

SUBJECT: Interaction with Mexican and Canadian Authorities

On March 23, 2005, the United States, Canada and Mexico entered into an unprecedented trilateral Security and Prosperity Partnership (SPP) to establish a common security strategy and promote economic growth, competitiveness and quality of life. At their meeting in Waco, TX, President Bush, President Fox and Prime Minister Martin pledged to:

“...establish a common approach to security to protect North America from external threats, prevent and respond to threats within North America, and further streamline the secure and efficient movement of legitimate, low-risk traffic across our shared borders.”

The elected leaders called for Ministerial-led working groups to consult with stakeholders in each country and establish working groups to develop measurable and achievable goals. Because the SPP is designed to be an ongoing mechanism for trilateral cooperation, the working groups will continue to meet on a regular basis.

SPP Goals:

1. Develop and implement a North American traveler security strategy, to include consistent outcomes with compatible processes, for screening prior to departure from a foreign port and at the first point of entry to North America.
2. Develop and implement a North American cargo security strategy, to ensure compatible screening methods for goods and cargo prior to departure from a foreign port and at the first point of entry to North America.
3. Develop and implement a border facilitation strategy to build capacity and improve the legitimate flow of people and cargo at ports of entry within North America.
4. Develop and implement a strategy to establish equivalent approaches to aviation security for North America.
5. Develop and implement a strategy to enhance North American maritime transportation and port security.

6. **Develop and implement a comprehensive North American strategy for combating transnational threats to the U.S., Canada, and Mexico, including terrorism, organized crime, illegal drugs, migrant and contraband smuggling and trafficking.**
7. Enhance partnerships on intelligence related to North American security.
8. Develop and implement a North American bioprotection strategy to assess, prevent, protect, detect, and respond to intentional, as well as applicable, naturally occurring threats to public health and the food and agriculture system.
9. Develop and implement a common approach to critical infrastructure protection, and response to cross-border terrorist incidents and, as applicable, natural disasters.
10. Identify, develop, and deploy new technologies to advance our shared security goals and promote the legitimate flow of people and goods across our borders.

Implementation:

The SPP countries have agreed and delineated objectives and deliverables for each of the trilateral goals. **ICE has been designated as the lead agency to coordinate the implementation of Goal 6, which envelops the following objectives:**

- ***Transnational Crimes:*** Improve information sharing and law enforcement cooperation among investigators and prosecutors on cross-border organized crime, counterfeit goods, economic crimes including money laundering, identity theft, and currency smuggling, and trafficking of alcohol, firearms, illegal drugs, and explosives. (dual binational)
- ***Smuggling and Trafficking:*** Increase efforts to assess and defeat smuggling and trafficking, trafficking of illegal drugs, and the diversion of precursor chemicals, focusing on the disruption and destruction of networks that terrorists, traffickers, and other criminals can exploit. (dual binational)
- ***Counter-terrorism Programs:*** Reviewing existing counter-terrorism efforts and coordination to maximize effectiveness, including analyzing past counter-terrorism investigations to identify best practices and lessons learned. (dual binational)
- ***Law Enforcement Cooperation:*** Enhance law enforcement and judicial cooperation (e.g., deportations, extraditions, child welfare) to better address illegal activity between ports of entry. (dual binational)
- ***Expedite removal of high-risk deportees:*** Cooperate on issues of detention and removals to expedite the return of illegal migrants to their home countries. (dual binational)
- ***Repatriation of Aliens:*** Continue the safe and orderly relocation of aliens who are at high risk of death or injury from high-risk areas as per the Memorandum of Understanding on the Safe, Orderly, Dignified and Humane Repatriation of Mexican Nationals signed by Mexico and the United States in 2004. (Mexico-U.S.)

ICE Headquarters has established a team under the direction of Deputy Assistant Secretary Clark to coordinate SPP activities and report on implementation of the SPP goals. The team consists of the following:

Interaction with Mexican and Canadian Authorities

Page 3

(b)(6),(b)(7)(C) - Lead
(202) 514- (b)(6),(b)(7)(C) work
(571) 228- (b)(6),(b)(7)(C) cell
(b)(6),(b)(7)(C) @dhs.gov

(b)(6),(b)(7)(C) Co-lead
(202) 616- (b)(6),(b)(7)(C) work
(202) 345- (b)(6),(b)(7)(C) cell
(b)(6),(b)(7)(C) @dhs.gov

(b)(6),(b)(7)(C) OI Team Member
(202) 514- (b)(6),(b)(7)(C) work
(915) 726- (b)(6),(b)(7)(C) cell
(b)(6),(b)(7)(C) @dhs.gov

(b)(6),(b)(7)(C) OI Team Member
(202) 514- (b)(6),(b)(7)(C) work
(619) 572- (b)(6),(b)(7)(C) cell
(b)(6),(b)(7)(C) @dhs.gov

(b)(6),(b)(7)(C) OI Team Member
(202) 514- (b)(6),(b)(7)(C) work
(915) 726- (b)(6),(b)(7)(C) cell
(b)(6),(b)(7)(C) @dhs.gov

(b)(6),(b)(7)(C) DRO Team Member
(202) 514- (b)(6),(b)(7)(C) work
(202) 528- (b)(6),(b)(7)(C) cell
(b)(6),(b)(7)(C) @dhs.gov

SACs are directed to contact the SPP team prior to meeting with Canadian and Mexican counterparts to ensure such meetings are documented for completion of SPP deliverables. As noted in the objectives above, information sharing and law enforcement cooperation on cross border crimes is a major part of Goal 6 implementation.

The Deputy Assistant Secretary's SPP Team will provide additional guidance on the SPP, including reporting requirements, as it impacts ICE entities outside of the Office of Investigations. In the interim, SACs are directed to contact a member of the SPP team regarding executive level interaction between your office and Mexican/Canadian counterparts. If the meeting impacts a SPP deliverable, a follow-up report detailing the results of the meeting may be requested. Routine operational interaction between working level agents and their foreign counterparts does not require SPP Team notification.

Questions regarding the SPP can be directed to (b)(6),(b)(7)(C) at 202-616- (b)(6),(b)(7)(C)